

Open Agenda

Overview & Scrutiny Committee

Thursday 13 July 2017

7.00 pm

Ground Floor Meeting Room G02A - 160 Tooley Street, London SE1 2QH

Membership

Councillor Gavin Edwards (Chair)
Councillor Ben Johnson (Vice-Chair)
Councillor Jasmine Ali
Councillor Paul Fleming
Councillor Tom Flynn
Councillor Jon Hartley
Councillor Eleanor Kerlake
Councillor Maria Linforth-Hall
Councillor Rebecca Lury
Councillor Rosie Shimell
Councillor Kieron Williams
Martin Brecknell
Lynette Murphy-O'Dwyer

Reserves

Councillor James Barber
Councillor Catherine Dale
Councillor Karl Eastham
Councillor Hamish McCallum
Councillor David Noakes
Councillor Leo Pollak
Councillor Martin Seaton
Councillor Michael Situ
Councillor Cleo Soanes
Councillor Bill Williams

INFORMATION FOR MEMBERS OF THE PUBLIC

Access to information

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Contact Shelley Burke on 020 7525 7102 or email: Shelley.burke@southwark.gov.uk

Members of the committee are summoned to attend this meeting

Eleanor Kelly

Chief Executive

Date: 4 July 2017



Overview & Scrutiny Committee

Thursday 13 July 2017

7.00 pm

Ground Floor Meeting Room G02A - 160 Tooley Street, London SE1 2QH

Order of Business

PART A - OPEN BUSINESS

1. APOLOGIES

2. NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT

In special circumstances, an item of business may be added to an agenda within five clear working days of the meeting.

3. DISCLOSURE OF INTERESTS AND DISPENSATIONS

Members to declare any interests and dispensations in respect of any item of business to be considered at this meeting.

4. MINUTES

1 - 4

To approve as a correct record the Minutes of the open section of the meetings held on Monday 19th June 2017.

5. FIRE SAFETY

6. WORK PROGRAMME

DISCUSSION OF ANY OTHER OPEN ITEMS AS NOTIFIED AT THE START OF THE MEETING.

PART B - CLOSED BUSINESS

Item No.

Title

Page No.

DISCUSSION OF ANY CLOSED ITEMS AS NOTIFIED AT THE START OF THE MEETING AND ACCEPTED BY THE CHAIR AS URGENT.

Date: 4 July 2017

EXCLUSION OF PRESS AND PUBLIC

The following motion should be moved, seconded and approved if the sub-committee wishes to exclude the press and public to deal with reports revealing exempt information:

“That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 1-7, Access to Information Procedure rules of the Constitution.”



OVERVIEW & SCRUTINY COMMITTEE

MINUTES of the Overview & Scrutiny Committee held on Monday 19 June 2017 at 7.00 pm at Ground Floor, Meeting Room G01B - 160 Tooley Street, London SE1 2QH

PRESENT: Councillor Gavin Edwards (Chair)
 Councillor Ben Johnson
 Councillor Rosie Shimell
 Councillor Jasmine Ali
 Councillor Paul Fleming
 Councillor Tom Flynn
 Councillor Rebecca Lury
 Councillor Eleanor Kerlake
 Councillor Michael Situ
 Councillor Kieron Williams
 Martin Brecknell

OTHER MEMBERS PRESENT: Councillor Stephanie Cryan Cabinet member for Housing

OFFICER SUPPORT: Gerri Scott (Strategic Director of Housing and Modernisation)
 Dave Markham (Director of Asset Management)
 Tony Hunter (Head of Engineering)
 Shelley Burke (Head of Overview & Scrutiny)

1. APOLOGIES

1.1 Apologies for absence were received from Councillor Maria Linforth-Hall and co-opted member Lynette Murphy-O'Dwyer

2. NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT

2.1 The Chair had asked for an urgent item on fire safety in Southwark housing in view of the Grenfell fire.

3. DISCLOSURE OF INTERESTS AND DISPENSATIONS

3.1 There were no disclosures of interests or dispensations.

4. MINUTES

The minutes of the committee's 19 April and 13 May meetings were agreed

5. FIRE SAFETY

The chair had requested an urgent discussion on fire safety in view of the Grenfell Tower fire. Councillor Stephanie Cryan (Cabinet member for housing), Gerri Scott (Strategic Director of Housing and Modernisation), Dave Markham (Director of Asset Management) and Tony Hunter (Head of Engineering) attended the committee.

The cabinet member and housing officers presented on Southwark's programme of fire safety work and discussed the still unfolding implications of the fire at Grenfell. Committee members and members of Tenant Council asked questions and raised concerns that had been put to them by local residents since the fire. Tenant Council circulated a list of questions, which were discussed and responded to.

The following recommendations were agreed:

1. That the cabinet member orders a review of council high rise blocks in Southwark to ascertain the need for and cost of fitting sprinkler systems and any other fire safety measures in those buildings. OSC assumes wider government guidance will be given but this review should not be delayed while that guidance is forthcoming. We encourage Tenant Council to submit a letter to the cabinet member setting out any further representations on fire safety measures, and this should form part of the review
2. The cabinet member should consider making all fire risk assessments for high rise flats above 7 floors public via the council's web site
3. The cabinet member should encourage TRAs to hold local meetings with fire fighters to review their fire evacuation arrangements and check that access routes are clear.
4. The cabinet member consults with Tenant Council in order to find appropriate representatives to accompany officers on site visits where testing of cladding and building materials is taking place.
5. The council reviews best practice and current procedure around fire safety relating to scaffolding used on council buildings
6. That the appropriate cabinet member reviews internal guidance documents in respect of both new build and refurbishment projects to ensure they are up to sufficient standard in respect of fire safety.
7. That the leader and the cabinet member lobby the government to investigate and respond to the cause of the Grenfell fire quickly and provide funding for fire safety solutions.

VIDEO OF OPENING OF THE MEETING & FIRE SAFETY

<https://bambuser.com/v/6776067>

<https://bambuser.com/v/6776105>

<https://bambuser.com/v/6776118>

<https://bambuser.com/v/6776148>

6. WORK PLAN 2017/18

The committee discussed its work plan for the coming year. Suggestions included: value for money from the council's cultural strategy, access to youth justice, fire safety, emergency planning, budget scrutiny and ongoing monitoring on savings in childrens and adults services, regeneration schemes including their environmental aspects and the implications for local public service infrastructure, social regeneration, knife crime – drawing together work to be carried out in 2 sub-committees, Brexit, implications of new government's legislative programme, check in for progress on the council's air quality strategy, road safety particularly as it interplays with regeneration

The committee agreed to move its scheduled January 2018 meeting to better accommodate budget scrutiny

The chair agreed to take away topic suggestions and draw up a proposed work programme for the committee to consider

VIDEO OF WORK PLAN 2017/18

<https://bambuser.com/v/6776183>

7. FE SCRUTINY REPORT

The report was accepted by the committee

VIDEO OF FE REPORT AND REPORT INTO GP PRACTICES

<https://bambuser.com/v/6776196>

8. HEALTHY COMMUNITIES COMMITTEE REPORT INTO GP PRACTICES

The report was accepted by the committee

The meeting ended at 9.40 p.m.

CHAIR:

DATED:

Item No. 6	Classification: Open	Date: 13 July 2017	Meeting Name: Overview & Scrutiny Committee
Report title:		Establishment of a statutory joint health scrutiny committee to consider South London & Maudsley NHS Trust proposal to change the configuration of mental health acute beds for older adults	
Ward(s) or groups affected:		All	
From:		Head of Overview & Scrutiny	

1. RECOMMENDATIONS

1.1 That Southwark enters into a joint committee arrangement with Croydon, Lambeth, and Lewisham Councils to consider proposals from the South London and Maudsley NHS Foundation Trust

1.2 That the terms of reference of the joint committee are to scrutinize the proposals and to adopt procedure rules appropriate for this purpose

1.3 That Overview & Scrutiny Committee agrees to appoint Southwark members to the joint committee

1.4 That Overview & Scrutiny Committee agrees to appoint two Labour members in accordance with the rules relating to political proportionality

1.5 That the chair of the Healthy Communities Scrutiny Sub-Committee reports back to Overview & Scrutiny on the work of the joint committee

2. BACKGROUND INFORMATION

2.1 Any older patient requiring admission to an acute inpatient unit is currently admitted to one of the three units (AL 1 – on Maudsley Hospital site (Southwark), Hayworth at University Hospital Lewisham (Lewisham) or Chelsham on the Bethlem Royal site (Bromley). This is irrespective of their diagnosis, presentation and care needs. What this has led to is a mix of patients with different disorders and presentations on each of three wards, which can be distressing for patients (eg a patient with severe anxiety/depression may be distressed by being on a ward with people with severe dementia and agitation). Because admissions tend to be more than a week, and there is relatively slow turnover, compared with, say, an acute medical ward, this means that at any one time there are very few beds available, and patients needing an admission have to be admitted to the first available bed.

In order to improve patient outcomes and ensure most effective use of resources it is proposed that acute admission inpatient units will be configured to manage different patient groups - one focusing on dementia care and the other two on the care of people with psychotic, mood and anxiety disorders (the so-called “functional” disorders). This will enable ward environments to be tailored towards the specific

needs of the patients and staff will be able to specialise and become highly skilled in either dementia or functional illness care. The needs of people with dementia will rightly become an equal priority to that of functional illness.

To meet the needs of local people, the Trust will need one acute dementia unit, which it is proposed to be Chelsham House (Bethlem Royal Hospital site) and two units for people with functional disorders on AL1 (Maudsley Hospital) and Hayworth (University Hospital Lewisham). There are currently 54 beds in all across the 3 sites and the number will remain the same following the proposed changes.

3. KEY ISSUES FOR CONSIDERATION

3.1 Southwark's constitution empowers Overview & Scrutiny Committee to enter into a joint committee and provide for the council's scrutiny function to be carried out by that joint committee. In this case, Lewisham and Lambeth members have taken the view that this proposal may constitute a substantial variation, and have asked Southwark to participate

4. Community impact statement

4.1 The role of the joint committee is to examine the emerging proposals and scrutinize the consultation arrangements to ensure that all affected communities have the opportunity to participate

5. Resource implications

5.1 All the boroughs involved have extremely tight resources for supporting scrutiny. It is not yet clear how many meetings will be required. It may be necessary to prioritise this over non-statutory scrutiny work. We will negotiate sharing the workload with all the boroughs involved

6. Consultation

6.1 This report is only concerned with establishing the constitutional and administrative arrangements for the joint committee. No consultation has taken place on these matters.

7. Reasons for lateness and urgency

7.1 The draft terms of reference for this joint committee have been repared and circulated to all 4 boroughs after the OSC agenda was published. The committee may need to meet in early September to.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

8. BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
None		

9. AUDIT TRAIL

This section must be included in all reports.

Lead Officer	Shelley Burke	
	Shelley Burke	
Version	Final	
Dated	11 July 2017	
Key Decision?	No	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER		
Officer Title	Comments Sought	Comments Included
Director of Legal Services	no	no
Strategic Director of Finance and Corporate Services	No	No
List other officers here		
Cabinet Member	No	No
Date final report sent to Constitutional Team/Community Council/Scrutiny Team	11 July 2017	

Joint Health Overview and Scrutiny Committee: SLaM Mental Health of Older Adults

Terms of Reference

The Joint Health Overview and Scrutiny Committee (JHOSC) is constituted in accordance with the Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013 (the Regulations) and Department of Health guidance to respond to a substantial reconfiguration proposal covering more than one council.

The JHOSC will scrutinise the proposal from South London and Maudsley NHS Trust to change to the service model for acute inpatient care for older adults in Lambeth, Southwark, Lewisham and Croydon by designating separate inpatient wards for patients with functional (psychotic, mood and anxiety disorders) and organic (dementia) mental health needs.

The relevant commissioners for the proposal are Lambeth, Southwark, Lewisham and Croydon CCGs (Clinical Commissioning Groups) and the social care commissioners from all four boroughs.

Context

Currently, patients over the age of 65 who are acutely unwell and require inpatient admission are admitted to the first available bed at one of three wards: Aubrey Lewis 1 at the Maudsley Hospital (Southwark); Hayworth at the Ladywell Unit (Lewisham); or Chelsham House at Bethlem Royal Hospital (Bromley).

SLaM proposes to change the current service model by allocating one ward for patients experiencing moderate to severe dementia (at Bethlem Royal Hospital) and two wards for the care of patients with functional mental health conditions (at Maudsley Hospital and the Ladywell Unit). All wards would, however, have multidisciplinary teams able to provide care and treatment for people whatever their diagnosis. Patient and carer preferences would also continue to be accommodated should someone prefer to be cared for on a particular ward.

The proposed service delivery model would be in line with national guidance and recommendations.

The JHOSC's terms of reference are:

1. To undertake all the functions of a statutory JHOSC in accordance with the Regulations and Department of Health Guidance, with the exception of the power to make a report to the Secretary of State in relation to any proposals. By way of illustration, the JHOSC's functions include, but are not limited to, the following:
 - a) To consider and respond to substantial reconfiguration proposals, from any health provider, which affect Lambeth, Southwark, Lewisham and Croydon.
 - b) To scrutinise the commissioners of the proposal, seek assurance that the proposal is supported, and ensure that partnership arrangements between health and social care, and across the boroughs, are suitable.
 - c) To scrutinise any consultation process related to the proposal.

Membership

Membership of the Joint Committee will be two named Members from each of the following local authorities:

- London Borough of Lambeth
- London Borough of Lewisham
- London Borough of Southwark
- London Borough of Croydon

Members must not be an Executive Member.

Procedures

Chair and Vice-Chair

1. The Joint Committee will appoint a Chair and Vice-Chair at its first meeting. The Chair and Vice-Chair should be members of different participating authorities.

Substitutions

2. Substitutes may attend Joint Committee meetings in lieu of nominated members. Continuity of attendance throughout the review is strongly encouraged however.
3. It will be the responsibility of individual committee members and their local authorities to arrange substitutions and to ensure that the lead authority is informed of any changes prior to the meeting.
4. Where a substitute is attending the meeting, it will be the responsibility of the nominated member to brief them in advance of the meeting

Quorum

5. The quorum of the meeting of the Joint Committee will be 3 members, each of whom should be from a different participating authority.

Voting

6. It is hoped that the Joint Committee will be able to reach their decisions by consensus. However, in the event that a vote is required each member present will have one vote. In the event of there being an equality of votes, the Chair of the meeting will have the casting vote.
7. On completion of the scrutiny review by the Joint Committee, it shall produce a single final report, reflecting the views of all the local authorities involved.

Meetings

8. Meetings of the Joint Committee will normally be held in public and will take place at venues within South London. The normal access to information provisions applying to meetings of the Overview and Scrutiny committees will apply. However, there may be occasions on which the Joint Committee may need to make visits outside of the formal Committee meeting setting.
9. Meetings shall last for up to two hours from the time the meeting is due to commence. The Joint Committee may resolve, by a simple majority, before the expiry of 2 hours from the start of the meeting to continue the meeting for a maximum further period of up to 30 minutes.

Local Overview and Scrutiny Committees

10. The Joint Committee will encourage its Members to inform their local overview and scrutiny committees of the work of the Joint Committee on the SLaM Mental Health of Older Adults proposal.
11. The Joint Committee will invite its Members to represent to the Joint Committee the views of their local overview and scrutiny committees on the SLaM Mental Health of Older Adults proposal and the Joint Committee's work.

Communication

12. The Joint Committee will establish clear lines of communication between itself, SLaM, CCGs, and local authorities. All formal correspondence between the Joint Committee, local authorities and the NHS on this matter will be administered by an officer or (*other*) until such officer is appointed.

Representations

13. The Joint Committee will identify and invite witnesses to address the committee, invite comments from interested parties and take into account information from all the local Healthwatch organisations. It may wish to undertake further consultation with a range of stakeholders.

Support

14. Administrative and research support will be provided by the scrutiny teams of the 4 boroughs working together.

Assumptions

15. The Joint Committee will be based on the following assumptions:
 - a) That the Joint Health Scrutiny Committee is constituted to respond to SLaM Mental Health of Older Adults proposal.
 - b) SLaM, and their commissioners, will permit the Joint Health Scrutiny Committee access to the outcome of any public consultation.

Draft OSC work programme

Note:

OSC to discuss which cabinet members are interviewed at sub-committees and which at OSC

13th July 2017 meeting

Fire Safety

Agree Work Programme

Additional September 2017 meeting (date TBC)

Budget savings monitoring

Regen item 1 (committee suggestions welcome)

Value for money from Cultural Strategy

Cabinet member interview

9th October 2017 meeting

Interview with Brexit Officer

Youth Justice Scrutiny

Value for money from Cultural Strategy

Regen item 2

15 Nov 2017 2017 meeting

Youth violence

Road Safety

Walworth Town Hall

Cabinet Member Interview

Youth Justice Scrutiny

11th December 2017 meeting

Budget savings monitoring

Cabinet Member Interview

Value for money from Cultural Strategy

Regen item 3

Early Feb Budget Scrutiny (date TBC)

Budget only

13th March

Revisit Fire Safety

TBC

TBC

TBC

OVERVIEW & SCRUTINY COMMITTEE**MUNICIPAL YEAR 2017/18****AGENDA DISTRIBUTION LIST (OPEN)****NOTE:** Original held by Scrutiny Team; all amendments/queries to Shelley Burke Tel: 020 7525 7344

Name	No of copies	Name	No of copies
OSC Members			
Councillor Paul Fleming	1	Scrutiny Team SPARES	12
Education Representatives			
Martin Brecknell	1		
Lynette Murphy-O'Dwyer	1		
		Total: 15	
		Dated: June 2017	